Ballot Standards

STATE BOARD of ELECTIONS

June 2022

For Ballots with Ranked Choice Voting (RCV) Races

Virginia State Board of Elections 1100 Bank Street Richmond, Virginia 23219

Authority and Scope

The State Board of Elections (SBE) has the authority to prescribe ballot standards for elections within the Commonwealth (Va. Code § 24.2-613). Ballots must comply with all applicable Va. Code sections and these standards. These standards apply to all official ballots within the Commonwealth unless stated otherwise.

What's in this document

Code requirements

Ballots must comply with these.

State Board requirements

B Ballots must comply with these.

Best practice recommendations

- Ballots should follow best practice recommendations to support voter performance.
 - Best practices are strongly preferred, but are not required.
 - If technical constraints prevent compliance with best practices, please contact ELECT. We will work with you to meet the intent of the recommendation.

Examples

Illustrate how to meet the code requirements and best practice recommendations.

Resources and references

Guidelines based on research by the Election Assistance Commission (EAC) and the Center for Civic Design. You can download copies here:

Designing polling place materials (eac.gov)

<u>Field Guides To Ensuring Voter Intent, Vols. 01-10</u> (civicdesign.org)

<u>Design Principles for Ranked Choice Voting</u> (civicdesign.org)

Who should use this document

General registrars To ensure that you are meeting all of the requirements for ballot design and

layout, including order of offices and for proofing ballots.

Ballot layout specialists To ensure that ballots show the right content in the correct order.

You will also find best practice recommendations useful when you are making tradeoffs in formatting. The best practices represent the best possible design

for ensuring voter intent is communicated.

ELECT staff As a reference for proofing ballots.

How to use this document

Each major section includes three visual elements including: examples/illustrations, and indicators to differentiate requirements from recommended best practices:

Examples /
Illustration(s)

B Commonwealth of Virginia, Official Ballot

Р

City of Richmond

Republican Party Presidential Primary Tuesday, March 1, 2016

Requirements vs. Best practice recommendations:

- Indicators for illustrations
- These symbols identify requirements and best practices illustrated in visual examples. Best practice recommendations are taken from evidence-based studies by the EAC, NIST, and the Center for Civic Design.
- Headers for text

Requirements and best practices found in text are identified with these headers:

Code requirements

Board requirements

Best practice recommendations

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Overall Ballot Design

Fonts and Targets

Board requirements for fonts

Items required by Code or the State Board

Items required to appear on the ballot – either by code or the State Board –must be no less than 10-point font.

Best practice recommendations for fonts

Font size

Minimum font size of 12 points on the entire ballot.

Ballot headers should be the biggest content on the ballot, preferably at 18 points.

Use sans serif fonts

Vendors and printers may select any highly readable sans serif font. Some examples are Calibri (the font used throughout this document), Arial (used in all of the examples), and Helvetica.

Avoid serif fonts, such as: Times New Roman, Georgia, Cambria.

Target ovals or boxes

Ovals are preferred as targets for marking ballots rather than squares, rectangles, or arrows. Squares, rectangles or arrows may be used, so long as targets marked without filling in the target area entirely – including with a line, check mark, or "X" – always capture voter intent.

Line weight for the target oval or rectangle should provide adequate contrast to cue the voter.



The lines making up ovals or rectangles (to be filled in by the voter) should be black, not red. The emphasis is distracting and does not improve voter performance.

Order of Major Elements on the Ballot

The ballot must be laid out in this order

- B 1. Ballot Header (page 13)
- B 2. Instructions for voters (page 16)
- 3. Offices (non-ranked choice voting (RCV)) (page 23)
- 4. RCV instructions for voters
 - 5. RCV offices
- B 6. Issues
- 7. Locality Seal (page 38)



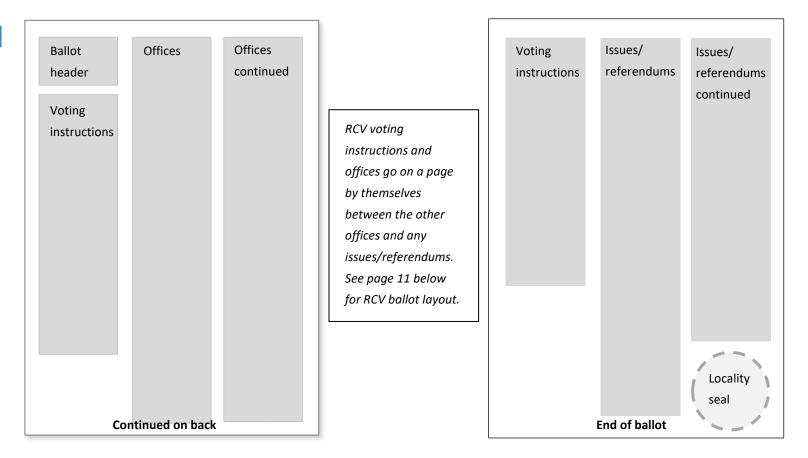
Acceptable Layouts

You may use one of the two ballot layouts below for non-RCV races (images are not to scale). If you would like to use a different layout, please request a requirements waiver (see page 46).

Ballot Layout 1: Best practice

(Instructions in left column)



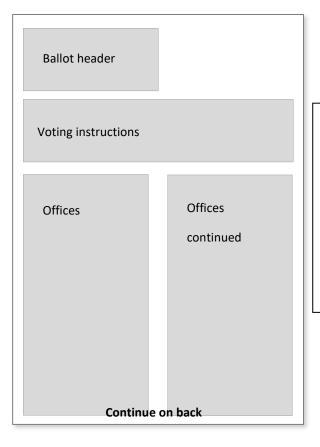




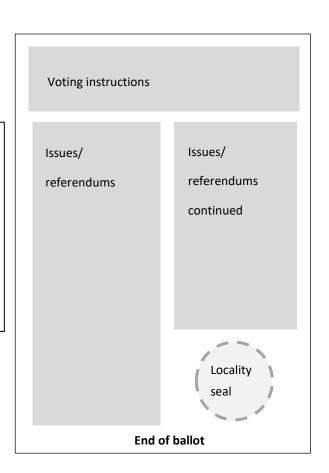
Ballot Layout 2

This layout is also acceptable, but not best practice to convey instructions to voters.

(Instructions across top)



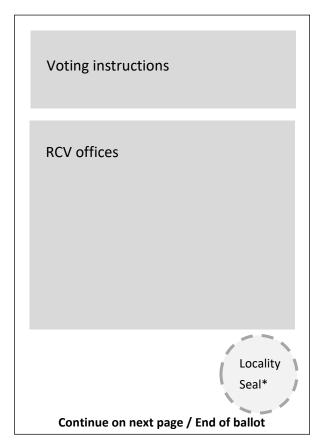
RCV voting
instructions and
offices go on a page
by themselves
between the other
offices and any
issues/referendums.
See page 11 below
for RCV ballot layout.





Ballot Layout: RCV races

You must use the following layout below for RCV races only.



*Only put the seal on this page if there will not be an issues/referendums page after. Seal only goes on the last page of the ballot.



Best practice recommendations for ballot design

Type case Use mixed case (avoid using all capital letters).

Justification Left-justify text (avoid centered text).

Fonts Use a single sans serif font family throughout the ballot.

Adding emphasis Use emphasis sparingly.

Never use italics or underlining on a ballot.

Use big enough type – but not too big.

Help voters know Put instructions where voters need them.

what to do and Use contrast and color functionally.

Decide what is most important (not everything should be bold or large

type).

Don't split offices across columns.

Two-sided ballots On 2-sided ballots, include instructions on the front of the ballot, at the

bottom of the right-hand column to continue voting, like this:

Turn the ballot over

where to go next



Best practice recommendations for instructions to voters

Illustrations Use accurate instructional illustrations.

Language Use clear, simple language in a positive voice.

and Write in the active voice, where the person doing the action comes

formatting before the verb.

Use emphasis sparingly. Never use italics or underlining on a ballot.

Use big enough type – but not too big.

Content Include instructions on how to request a new ballot, and how

voters may write in a candidate.

Include information that will prevent voters from making errors.

Keep paragraphs and sentences short.

Use short, simple everyday words.

When giving instructions that are more than one step, make each step

an item in a numbered list.

Separate paragraphs by a space so each paragraph stands out on the

page or screen.



Ballot Headers

Ballot Headers

Ballot header examples

Commonwealth of Virginia

- Official Ballot
 - City of Richmond
- General and Special Elections Tuesday, November 7, 2017

"Commonwealth of Virginia" and "Official Ballot" in 18-point.

The rest of the information in 12-point.

OR

- **B** Commonwealth of Virginia, Official Ballot
 - City of Richmond
- Republican Party Presidential Primary Tuesday, March 1, 2016



Ballot Headers

Code requirements for ballot headers

Non-presidential primaries

Must include the political party name before the words 'Primary Election'.

(Va. Code § 24.2-529)

For example: Republican Party Primary Election

Democratic Party Primary Election

Board requirements for ballot headers

Title

"Commonwealth of Virginia" and "Official Ballot" on one or two lines.

Locality

Name of locality

amendments

Name of election

General election **without** General Election specials, referendum, or

General election with specials,

General and Special Elections

referendum, or amendments

Special Election Special Election

Primaries Republican Party Primary

Democratic Party Primary

Presidential Primaries Republican Party Presidential Primary
Democratic Party Presidential Primary

Date of election

Must be written as day of the week, month date, and year.

For example, Tuesday, November 7, 2017.



Ballot Headers

Best practice recommendations for ballot headers

Font Size No smaller than 12-point and should not be larger than 18-point.

In the example, "Commonwealth of Virginia" and "Official Ballot" are 18-point.

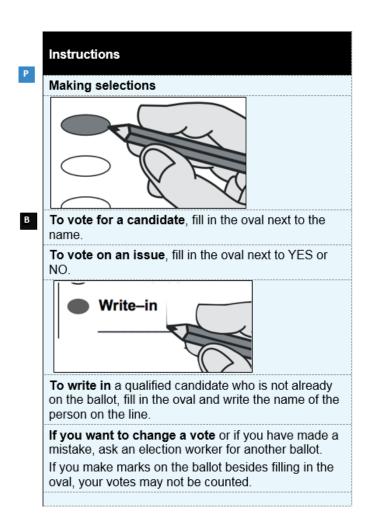
The rest of the information is 12-point.



Voting instructions

Voting instruction examples (non RCV)

Best practice: instructions in the leftmost column of a 3-column layout



Remember:

Voters perform best when instructions are close to where they are needed.

Voters are more likely to read and use instructions when they appear in the left column of a multi-column ballot than when the instructions are across the top of the ballot.



A conventional 2-column layout is acceptable if 3-columns will not work (for example, if candidate names are long). Instructions on this type of layout are placed across the top of the ballot, between the office header and the offices:

Example of voting instructions across the top of the ballot:

P Instructions to voters

В

To vote for a candidate, fill in the oval next to the name, like this: [illustration]

To vote on an issue, fill in the oval next to YES or NO.

To write in a qualified candidate who is not already on the ballot, fill in the oval and write the name of the person on the line.

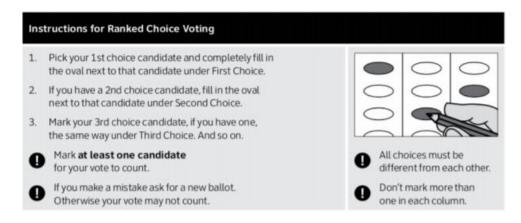
If you want to change a vote or if you have made a mistake, ask an election worker for another ballot.

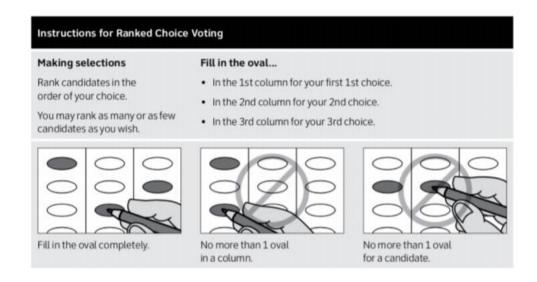
If you make marks on the ballot besides filling in the oval, your votes may not be counted.



Voting Instruction examples for RCV races

B RCV races must have instructions placed at the top of the ballot page on which the race is placed.







Board requirements for voting instructions

Ballot types All ballot types must include voting instructions.

Voter intent Voting instructions must present the voter with clear instructions on

how to mark the ballot the way they intend.

Primaries Do not include instructions for write-ins on primary ballots.

Best practice recommendations for voting instructions

Wording Use the instructions in the example above, as closely as possible.

Emphasize actions Use bold to emphasize actions for voters.

Illustrations Include an illustration that shows how to mark the ballot correctly.

Lists Do not use numbered or bulleted lists. The emphasis in each sentence

does not need a bullet. The sentences are not steps in a process.



Ballot Order

Ballot Order for RCV races

Races for RCV must use the grid style layout. In the event you have multiple RCV races, RCV races must be listed down the ballot.

Mayor										
Rank up to 10 candidates. Mark no more than 1 oval in each column.	Hrst choice	Second Choice	Day Ord	4th choice	Hith choice	oth choice	Seventh choice	ute Egith choice	9th Opice	10th
Frederick Sharp Orange Party	0	0	0	0	0	0	0	0	0	0
Luis Garcia Orange Party	0	0	0	0	0	0	0	0	0	0
Charles Layne Yellow Party	0	0	0	0	0	0	0	0	0	0
Andrew Kowalski Yellow Party	0	0	0	0	0	0	0	0	0	0
Alex Wallace Purple Party	0	0	0	0	0	0	0	0	0	0
Eric Savoy Purple Party	0	0	0	0	0	0	0	0	0	0
Barbara Williams Tan Party	0	0	0	0	0	0	0	0	0	0
Lillian Cohen Lime Party	0	0	0	0	0	0	0	0	0	0
Ann Windsock Independent	0	0	0	0	0	0	0	0	0	0
Markos Miller Silver Party	0	0	0	0	0	0	0	0	0	0
Elizabeth Harp Silver Party	0	0	0	0	0	0	0	0	0	0
City Council										
Rank up to 6 candidates. Mark no more than 1 oval in each column.	1st choice	Second Choice	3rd Choice	4th choice	415 Fifth choice	uta Sath choice				
Valarie Altman Orange Party	0	0	0	0	0	0				
George Hovis Yellow Party	0	0	0	0	0	0				
Althea Sharp Purple Party	0	0	0	0	0	0				
Mary Tawa Lime Party	0	0	0	0	0	0				
Joe Li Tan Party	0	0	0	0	0	0				
Phil Wilkie Independent	0	0	0	0	0	0				



Code requirements for ballot order

(Va. Code §24.2-613)

All offices to be elected must be placed before any question.

Board requirements for ballot order for ballots with RCV races

Lay out the ballot with all of the offices, amendments, and issues as shown below.

If there is a general election and a special election for the same type of office, list the general election before the special. For example, this may happen when filling a vacated seat.

Offices must be placed in this order:

Ballot Placement	Office/Issue title
Statewide Offices	
1	President
2	Member United States Senate
3	Member House of Representatives
4	Governor
5	Lieutenant Governor
6	Attorney General
Regional Offices	
7	Member Senate of Virginia
8	Member House of Delegates
Locality-wide Office	es
9	Clerk of Court



Ballot Placement Office/Issue title

Locality-wide Offices (continued)

- 10 Commonwealth's Attorney
- 11 Sheriff
- 12 Commissioner of Revenue
- 13 Treasurer
- 14 Mayor, City
- 15 Chairman School Board
- 16 Member School Board At Large
- 17 Member School Board Super District/Ward

District/Magisterial/Ward Offices

- 18 Member School Board
- 19 Soil and Water Conservation Director
- 20 Mayor
- 21 Member Town Council At Large

Town Offices

- 22 Member Town Council
- 23 Recorder
- 24 Treasurer

RCV offices

25 Chairman Board of SupervisorsCounty Board



Ballot Placement	Office/Issue title				
RCV offices (contin	RCV offices (continued)				
26	Member Board of Supervisors At Large				
	Member City Council At Large				
27	Member Board of Supervisors				
	Member City Council Super District/ Ward				
	Member City Council Election				
Statewide Issues, i	f applicable				
28	Proposed Constitutional Amendment (statewide)				
29	Proposed Bond Referendum (statewide)				
Regional Issues, if applicable					
30	Regional Referendum				
Locality-wide Issue	es, if applicable				
31	Bond Issues				
32	Referendum				
District/Ward Issue	District/Ward Issues, if applicable				
33	Referendum				

Town Issues, if applicable

34 Referendum



Office Headers

Officer Header examples

General election

Member Senete 6

Senate of Virginia

District 99

С

Vote for only one

Special election, without designation

Member

Senate of Virginia

District 9

For unexpired term to end December 31, 2015 Vote for only one

P Use shading to off-set the office headers and instructions for

and ins voting.

Special election, with designation

Member

Senate of Virginia

Special Election

For unexpired term to end December 31, 2015

Vote for only one

Special election, with term on 2 lines

Member

Senate of Virginia, Special Election

For unexpired term

to end December 31, 2015

Vote for only one



Officer Header examples, continued

Examples for down-ballot offices (non-RCV)

Member School Board Jack Jouett District

Vote for only one

Mayor Town of Glasgow

Vote for only one

Member Town Council Town of Brodnax

Vote for not more than three

Member Town Council – At Large Town of Amherst

Vote for only one

Member Town Council, At Large Town of Amherst

Vote for only one



Officer Header examples, continued

Examples for RCV-ballot offices

Member City Council Ward B

Rank candidates in the order of your choice.

Mark no more than 1 oval in each column.

Member City Council

Three candidates will be elected

Rank candidates in the order of your choice.

Mark no more than 1 oval in each column.



Presidential elections

	President and Vice President
C	Vote for only one
С	Democratic Party Electors for Anna Mae Sterner, President and Leslie Michelle Voiles, Vice President
	Republican Party Electors for James X. Spool, President and Herbert Adams, Vice President
	O Write-in



Code requirements for office headers

"Vote for..." Instructions

For general, special, and primary elections, "Vote for..." instructions must not be smaller than 10-point type.

(Va. code § 24.2-613(D))

Must appear immediately below the title of any office.

Offices to which only one candidate can be elected must say:

"Vote for only one"

Instructions for offices to which more than one candidate can be elected must say:

"Vote for not more than n"

...where "n" is a number, written out. For example:

Vote for not more than three

"Electors for..."

(Va. Code § 24.2-614)

In Presidential elections, the words "Electors for" must appear between the party name and the name of the presidential candidate.



Board requirements for office headers for RCV races

"Rank..." instructions

For general, special, and primary elections, "Rank..." instructions must not be smaller than 10-point type.

Must appear immediately below the title of any office.

Instructions for offices to which more than one candidate can be elected must say:

"N candidates will be elected"

...where "n" is a number, written out. For example: Three candidates will be elected

Ranking limitations if applicable

Ranking limitations should be included if applicable. Per the SBE, the maximum number of rankings is 10. Remember, this does not impact the number of candidates allowed on the ballot, just how many of those candidates a voter can rank.

Therefore, if there are more than 10 candidates, instruct voters they can rank up to 10.

If your voting machine cannot support 10, then include the maximum number your vendor allows. Consult with the voting machine vendor for this number.



Board requirements for office headers

Order of elements in office blocks

Office title (such as "Governor")

Town, District, or Ward

For special elections only: "For unexpired term to end June 20, 2019"

"Vote for" instructions (see above)

RCV office blocks: "Rank" instructions (see above)

Candidate names

Write-in line(s), except for primaries

Member offices

Start with the word, "Member."

The word "Member" should be on its own line, space permitting.

Include a "-" (hyphen) or "," (comma) and the words "At Large" for an at-large

seat.

For example: Member Town Council - At Large

Member Town Council, At Large

Be consistent in usage of dashes or commas throughout the ballot.

Special elections

office title

The words "Special Election" are optional in the office title. If you choose to

label the office with "Special Election" then use one of these formats:

[Office name], Special Election

[Office name] - Special Election

Be consistent in usage of dashes or commas throughout the ballot.

Unexpired term

The text "For unexpired term to end June 20, 2019" must appear immediately

preceding the "Vote for" instructions.



Best practice recommendations for office headers

Shading Use shading to off-set the office headers and instructions for voting.

Shading should be 10% gray or cyan.

Separate candidate list You may also separate the headers from the candidate lists using a light

horizontal rule of 0.25 point to 0.50 point.

Be consistent The examples on pages 23 - 25 show variations. Use the same variation

throughout. The examples above show variations. Use the same variation

throughout.

Term Expiration Wording for term expiration can include or exclude the preposition "on."

For example: For unexpired term to end on December 31, 2015

For unexpired term to end December 31, 2015



Candidate Order and Name Formats

Non-presidential candidate names	Member Board of Supervisors For unexpired term to end on December 31, 2015	
"Vote for" language is set in code	Vote for not more than three	
	Aaron J. Peskin II	
The Board sets standards for ballot names	Barb Jean Bush Jr.	
Candidate order is set in code. —— C	○ G. Duane Kruse	Candidate
candidate order is set in code.	Janice C. "Ginny" Redish	names should be in mixed
	C Frin I Michael	case, bold type.
	○ Write-in	

Code requirements for candidate names

(Va. Code §24.2-613) The names of all candidates printed on the ballot must be in the same font,

All elections size, and style.

(Va. Code §24.2-529) List names in the order in which the candidates completed filing.

Primary elections In the event two or more candidates file simultaneously, the order of filing is

determined by lot by the electoral board or the State Board as in the case of a

tie vote for the office.

No write-in shall be permitted on ballots in primary elections.



Board requirements for candidate names

For all offices except president / vice president, candidate names follow this formula on the ballot:

First name or initial + middle name or initial + (optional) "nickname" + last name + suffix.

Title Do not include a title with the name – neither before, nor after. Examples of

titles include Rev., Dr., Mrs., Mr., etc.

Candidates must use their given name and not the name of their spouse. For

example:

Mary L. Jones

Not: Mrs. John W. Jones

First name Must use first name or initial or familiar form of first name.

Middle name Must use middle name or initial or familiar form of middle name.

Initials Initials may be used instead of either the first or middle name or both.

Nickname Must be in double quotation marks, if used.

Last name Must use the last name as it appears on the candidate's voter registration

record.

Suffix Must be used if included on the candidate's voter registration record.

NOTE: If a candidate's name cannot meet the above requirements because there is no middle name – or for some other reason – contact ELECT for acceptable accommodations.



Board requirements for candidate names, continued...

Examples of acceptable name formats

As an example, the candidate's full legal name is Thomas Wendell Smyth III. The candidate can specify any of these options:

Tom W. Smyth III

T. Wendell Smyth III

Thomas W. Smyth III

Thomas Wendell Smyth III

T.W. "Tom" Smyth III

T.W. "Sparky" Smyth III

T.W. Smyth III

TW Smyth III

Presidential / Vice Presidential Candidate Names

Presidential and vice-presidential candidate names appear on the ballot as specified to the State Board by the nominating party or candidate.

Fit the full candidate name on one line

The full candidate name must fit on one line of the ballot. This includes any punctuation and spaces.

If the candidate's name goes onto a second line, contact ELECT staff for support. They will suggest appropriate accommodations so that you can meet this requirement.



Best Practice Recommendations

Candidate names should be in mixed case, bold type.

Member House of Delegates 58 th District		
Vote for not more than three		
Aaron Peskin II (D)		
O Barb Jean Bush Jr. (R)		arty designation
○ G. Duane Kruse (L)	• •	ral, statewide, and Assembly offices.
→ Janice C. "Ginny" Redish (G)	Ceneral	risseriisiy syjicesi
C Erin J. Michael (G)		
○ Write–in		
○ Write–in		
○ Write–in		



Political Party Order and Appearance

Political Party Order and Appearance

Code requirements for political party order and appearance

Party designation A political party name must identify candidates that have been nominated for

federal, statewide, and General Assembly offices. Party identification is only present on ballots in federal, statewide, and General Assembly elections (Va.

code § 24.2-613).

Order of parties General and Special Elections

The State Board determines by lot the order of the political parties, and the names of all candidates for a particular office shall appear together in the

order determined for their parties.

Independent candidates always appear last and in the order they filed all

required paperwork (Va. code § 24.2-613).

Board requirements for political party order and appearance

Appearance of political

Party abbreviations must be in accordance with the SBE determination made at

party names the time of the party order drawing.

Best practice recommendations for political party order and appearance

Party name format If the SBE determines party names are to be spelled out, then the names of the

parties should be mixed case, regular (non-bold) type, following candidate

names in mixed case, bold type.

Emphasis of party

If you abbreviate the party name, it should appear in regular (non-bold) type,

abbreviation following the candidate name in mixed case, bold type.



Write-ins

Write-in Example

Write-ins are after the last candidate's name; show a target for each write-in space; include the words "Write-in" followed by a line for voters to write the name. Include the same number of write-in lines as the number of seats to be elected.

For the words, "Write-in," use the same font size and weight as candidate names.

The line for writing in the name is under the words "Write-in" with enough line space for the voter to write the name.

Member
Board of Supervisors

Vote for not more than three

Aaron Peskin II (D)
Barb Jean Bush Jr. (R)
G. Duane Kruse (L)
Janice C. "Ginny" Redish (IG)
Erin J. Michael (I)
Write-in
Write-in
Write-in



RCV Write-in Example

Member City Council Three candidates will be elected Rank candidates in the order of your choice. Mark no more than 1 circle in each column.	tst Choice	Second Choice	J.g Choice	th Choice	th Choice
John Q. Public	0	0	0	0	0
Jane C. Doe	0	0	0	0	0
Write-In	\circ	0	0	0	0
Write-In	\bigcirc	0	0	0	0
Write-In	0	0	0	0	0



Code requirements for write-ins

Scope Write-in sections must be included on all ballots, except in primary elections.

(Va. Code § 24.2-529) Write-ins are not permitted in primary elections.

Board requirements for write-ins

Where After the last candidate's name.

Target Write-in lines must show a target (oval, rectangle, etc.) for each write-in space.

Language Include the words "Write-in" using a hyphen followed by a line for voters to

write the name.

Number of write-in lines

for non-RCV races

There must be the same number of write-in lines as the number of seats to be elected. For example, an office with the instruction, 'Vote for not more than three' should have 3 lines for the voter to write in or leave enough space for voters to write in 3 separate names.

Number of write-in lines

for RCV races

There must be the same number of write-in lines as the number of seats to be elected. For example, an office with 3 seats available to be elected must have 3 lines for the voter to write in or leave enough space for

voters to write in 3 separate names.



Best practice recommendations for write-ins

Font size and weight For the words, "Write-in," use the same font size and weight as candidate

names.

Location of line Put the line for writing in the name under the words "Write-in" with enough

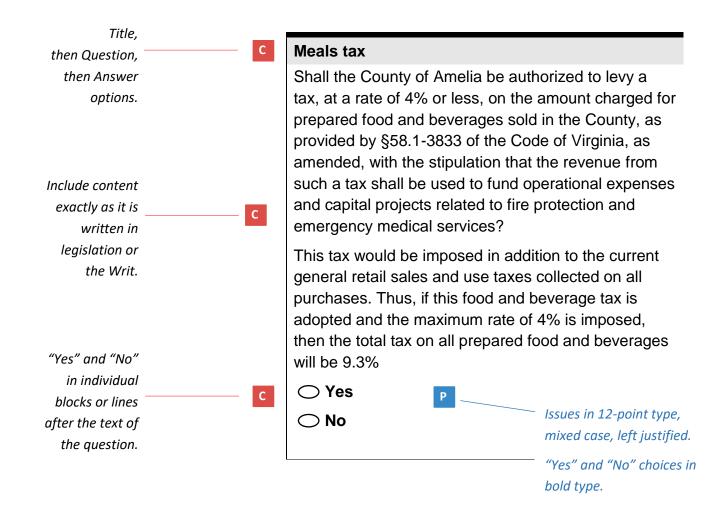
line space for the voter to write the name. The line may also be next to or above the words "Write-in" if voting systems cannot accommodate the line underneath. If presented on the same line, the words "Write-in" should be to

the left of the write-in line.



Amendments, Referendums, and Bonds

Amendments, Referendums, and Bonds





Amendments, Referendums, and Bonds

Code requirements for amendments, referendums, and bonds

Layout (Va. code § 24.2-684)

Amendments, referendums, and bonds should be laid out in the following order:

- Title
- Question
- Answer options: Place "Yes" and "No" in individual blocks or lines after the text of the question.

Language (Va. code § 24.2-684)

Referendums must:

- Include statewide and regional content exactly as it is written in the legislation passed by the General Assembly.
- Include local content exactly as it is written in the Circuit Court's Writ.

Best practice recommendations for amendments, referendums, and bonds

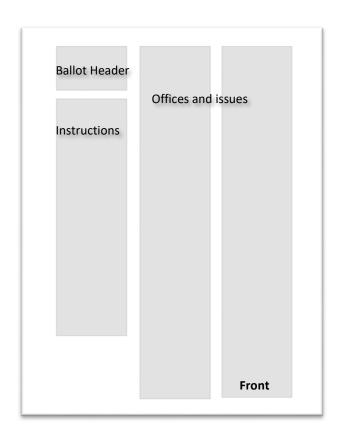
Text of issues should be in 12-point type, mixed case, and left justified (not fully justified).

The "Yes" and "No" choices should be in bold type.



Locality Seal

Locality Seal







Locality Seal

Code requirements for the locality seal

The official seal of the locality must go on the reverse side of the ballot (Va. code § 24.2-619).

Board requirements for the locality seal

If all issues and offices fit on the front of the ballot, the seal must still go on the back.

If the issues and offices use both the front and back of the ballot, include the seal on the back if it fits after the issues and offices.

There is no specified requirement for the size of the seal.



Waivers

Waivers

The State Board of Elections has adopted a waiver process from Board Requirements of the prescribed ballot standards for localities. The Board has delegated this authority, and any procedure related to it, to the Commissioner of Elections and the Department of Elections.

A locality seeking a waiver from Board Requirements of the Ballot Standards must receive approval from the Commissioner of Elections. A formal procedure for seeking a waiver will be released at a later date.